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How to finance risk resilience in a climate change context

Alessandro Leonardi, CEO, Etifor | Valuing Nature

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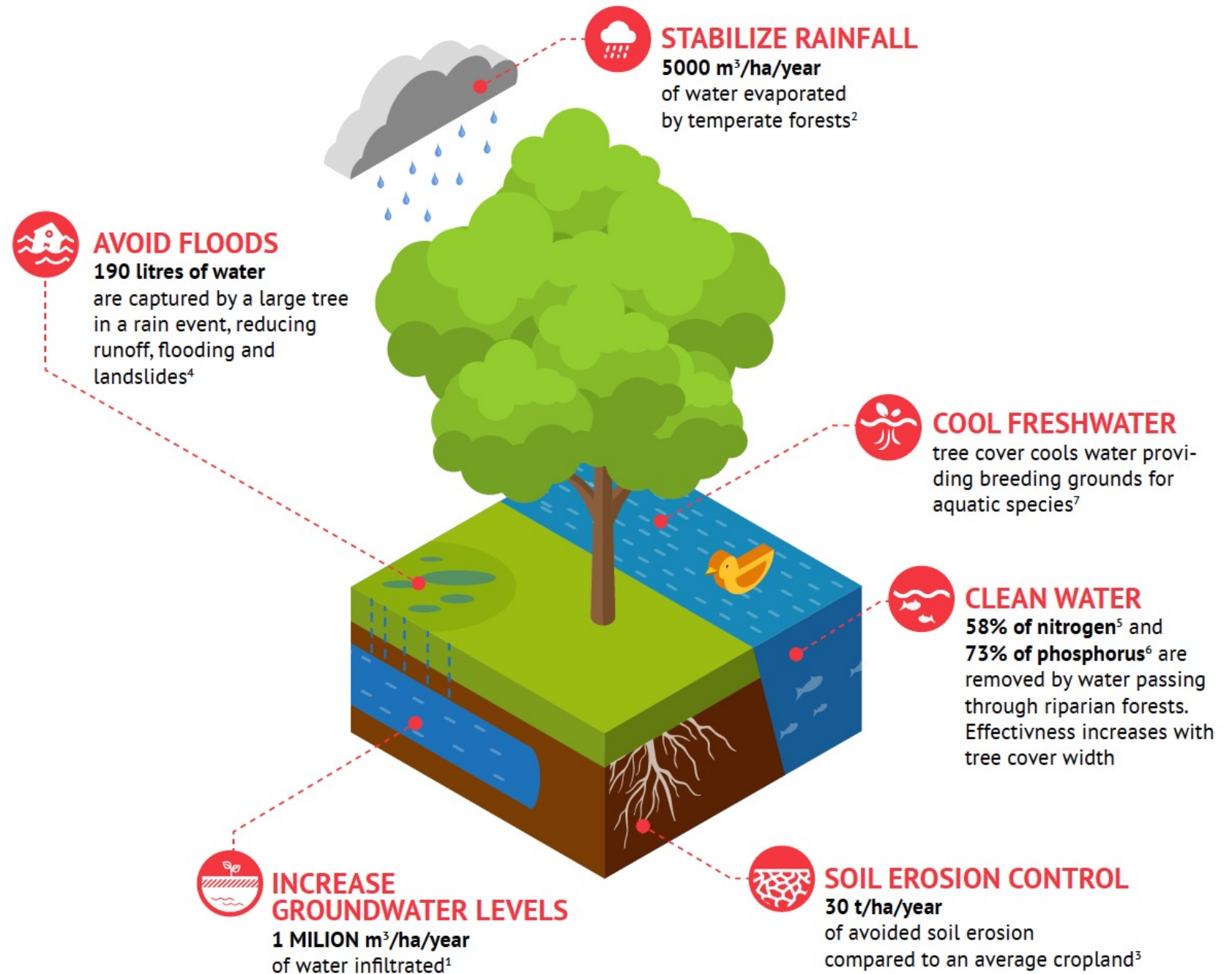


Contents

- Why forests are important to mitigate climate-water related risks?
- Applications
- How to finance?
- Recommendations



Why financing forest for water?



Global trend: integrating green and grey infrastructures/approaches

To increase resilience of the build environment



Problem: floods



Applications: riparian forests and floodplain



Problem: lower water table

Applications: Forest infiltration areas

An aerial photograph showing a large, dense green forest area situated between a body of water on the left and agricultural fields on the right. A river or stream flows through the forest, eventually emptying into the water. The water is a clear, light blue-green color. The agricultural fields are a mix of green and brown, indicating different crops or stages of growth. A road or path runs through the forest, separating it from the water. The overall scene illustrates a natural water safeguard area.

**Problem: pollution from
agriculture**

Forest-water safeguard areas to protect drinking water source

A photograph of a forest fire. The scene is filled with tall, thin trees, some of which are charred and blackened. Bright orange and yellow flames are visible, rising from the ground and between the trees. The sky is a hazy, greyish-brown color. In the top left corner, there is a yellow rectangular box containing black text. At the bottom of the image, there is a white rectangular box containing black text.

Problem: forest fires and water quality

Applications: Forest management for resilience to wildfire in water catchments

**Problem: dam
sedimentation**

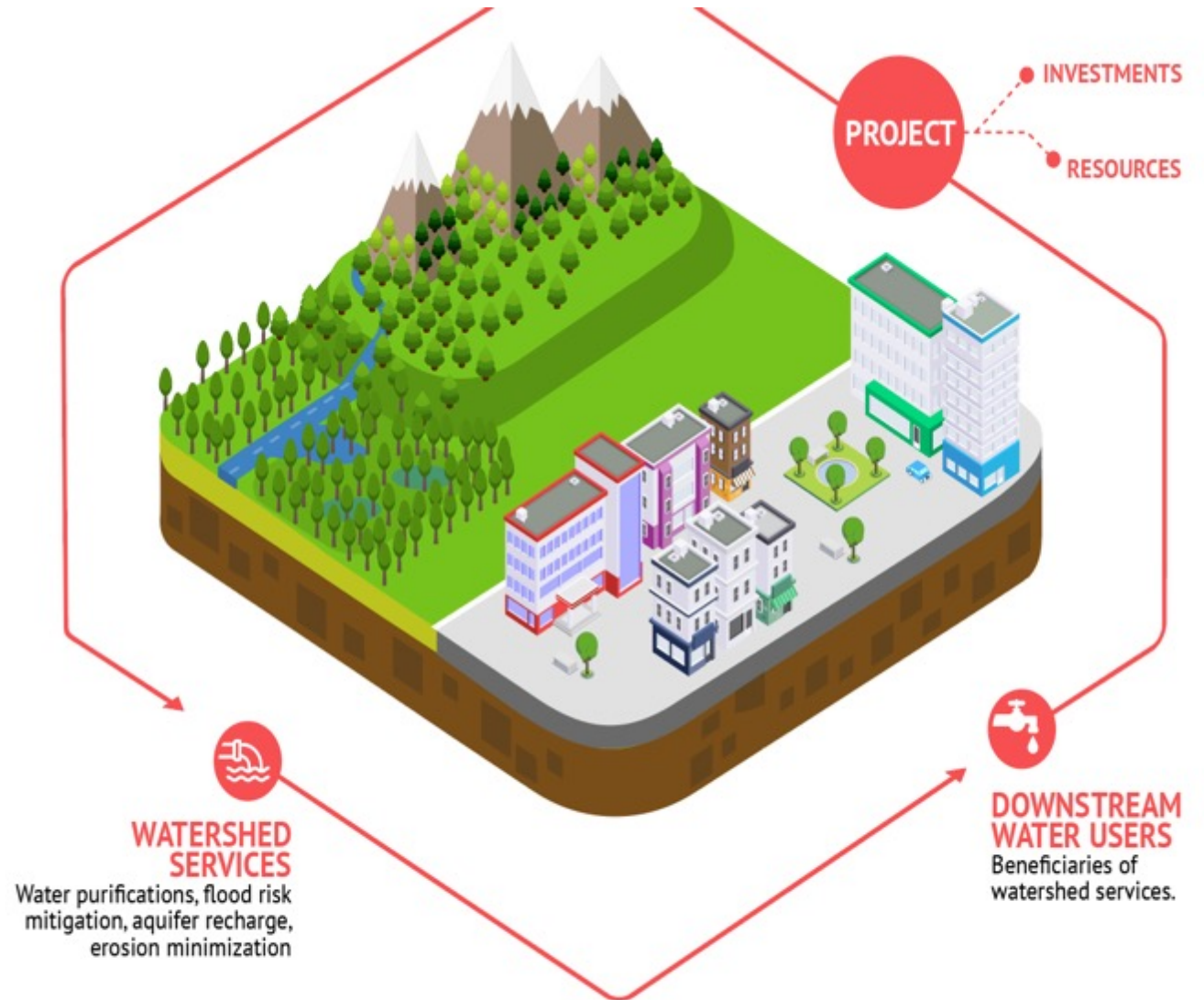
**Improved forest management to avoid erosion and dam
sedimentation**

How do we finance forests for water?

Payments for Watershed Services (PWS) are market-policy tools that allow:

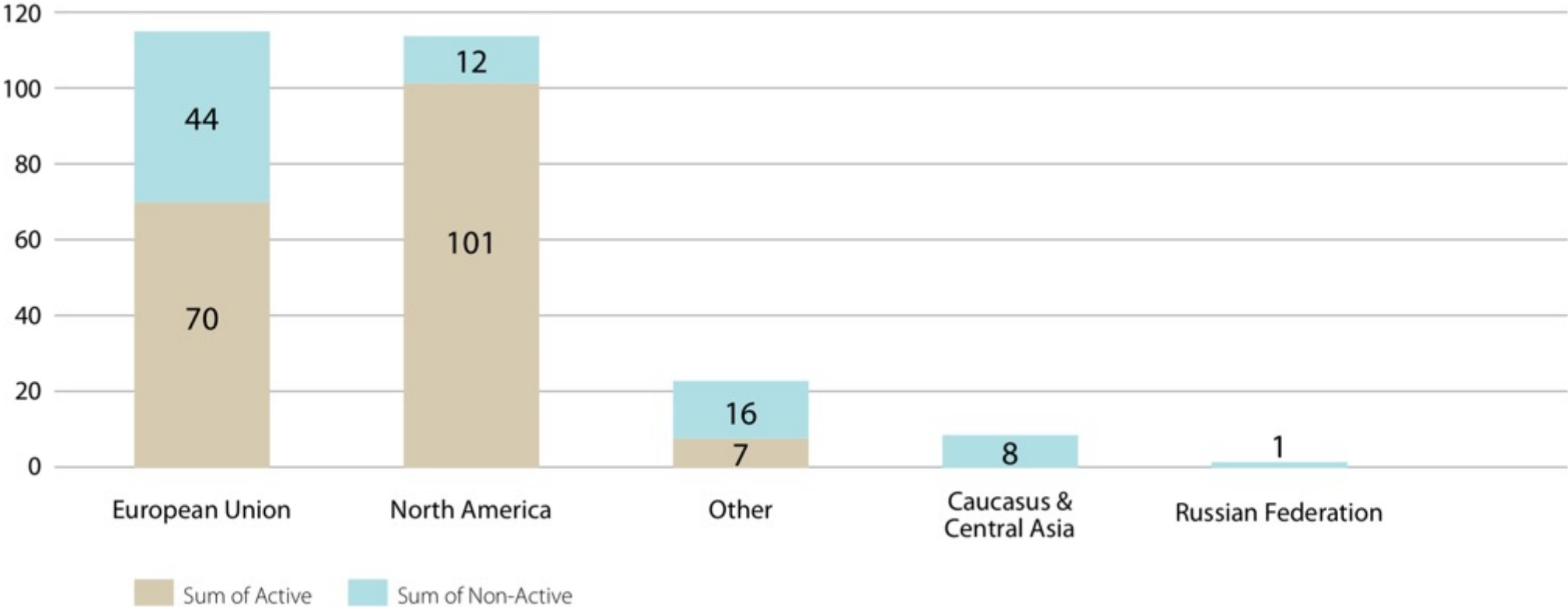
- *transfers of resources between social actors, which aims to create incentives*
- *to align individual and/or collective land use decisions*
- *with the social interest in the management of natural resources*

(Muradian *et al.*, 2010).



Geographical distribution of forest PWS

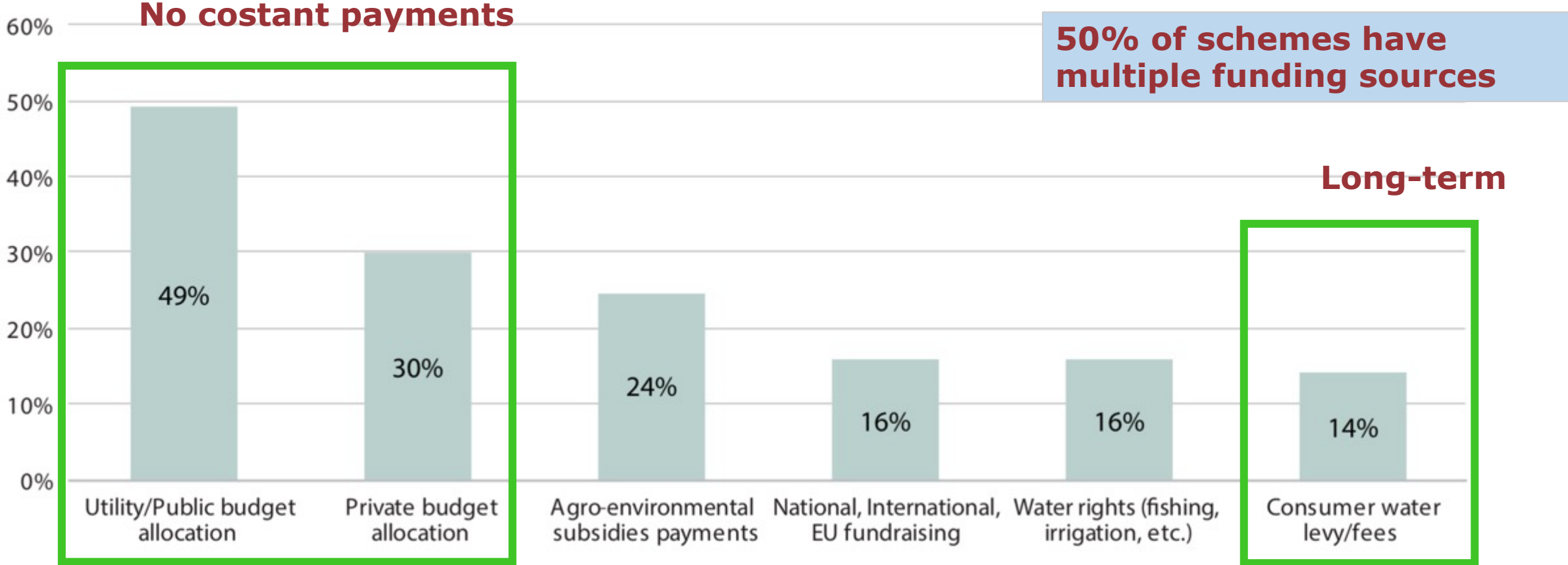
Number of active and non-active (design, pilots, unknown) PWS schemes by UNECE regions



Source: Leonardi, 2015.



Funding sources



11 typologies of quasi-PES in the water sector

Programme typologies	Sub-type	Major drivers	Main financing sources
Public – non-voluntary	Compensation for legal restrictions	Increase acceptance of legal restrictions through compensation of opportunity costs	Public budget allocation or scope taxes
Public regulated	Agri-environmental schemes	Public goods provision and partial cover of adoption of management practices	Common Agricultural Policy
	Public bilateral agreements	Local public goods provision	Budget allocation
	Water charge - public bilateral agreements	Investing on water quality. Charging customers for water related services via water charges	Scope taxes
	Regulated trading initiatives	Regulatory compensation	Compensatory trading schemes
Compensatory private initiatives	Trading initiatives	Standardized water footprint voluntary compensation	Compensatory trading schemes
	CSR offsetting	CSR water footprint voluntary compensation	Private sponsor
Private voluntary payments	Avoided impacts bilateral agreements	Avoid use of chemical inputs through paying for opportunity cost incurred (no associated benefits)	Private budget allocation
	Multiple benefits partnerships	Improve hydrological service provision through natural capital maintenance and improvement. Based on partnership model	Multiple sources and instruments
	User funded schemes	Charging final beneficiaries to invest on targeted hydrological services	Beneficiary pays fund
	Environmental benefits – bilateral agreements	Improve hydrological service provision through natural capital maintenance and improvement. Based on bilateral agreement	Private budget allocation



Charges through water bill

«Other private schemes, successful at local level, have failed to reach the desired scale and impact»

Financial solution: green taxes

- Paul Romer, the 2018 Nobel Memorial Prize: **'The problem is not knowing what to do - The problem is getting a consensus to act'**
- The **European Green Deal** sets out three main goals to be achieved by 2050, and **taxation can play an active role** in helping Europe reach those goals.



Paul Romer, the 2018 Nobel Memorial Prize in Economics

Green tax shift towards ecological taxation

- In 2019, total green tax revenue in the EU represented **2.4% of EU GDP** and **5.9% of total EU** of taxes and social contributions (TSC).
- Only 3.2% of these, were coming from taxes on **pollution and resources**, the rest on **transport and energy**

Environmental tax revenue by type and total environmental taxes as share of TSC and GDP, EU-27, 2002-2019
(million EUR, %)



Source: Eurostat (online data codes: env_ac_tax, gov_10a_taxag, nama_10_ma)

eurostat

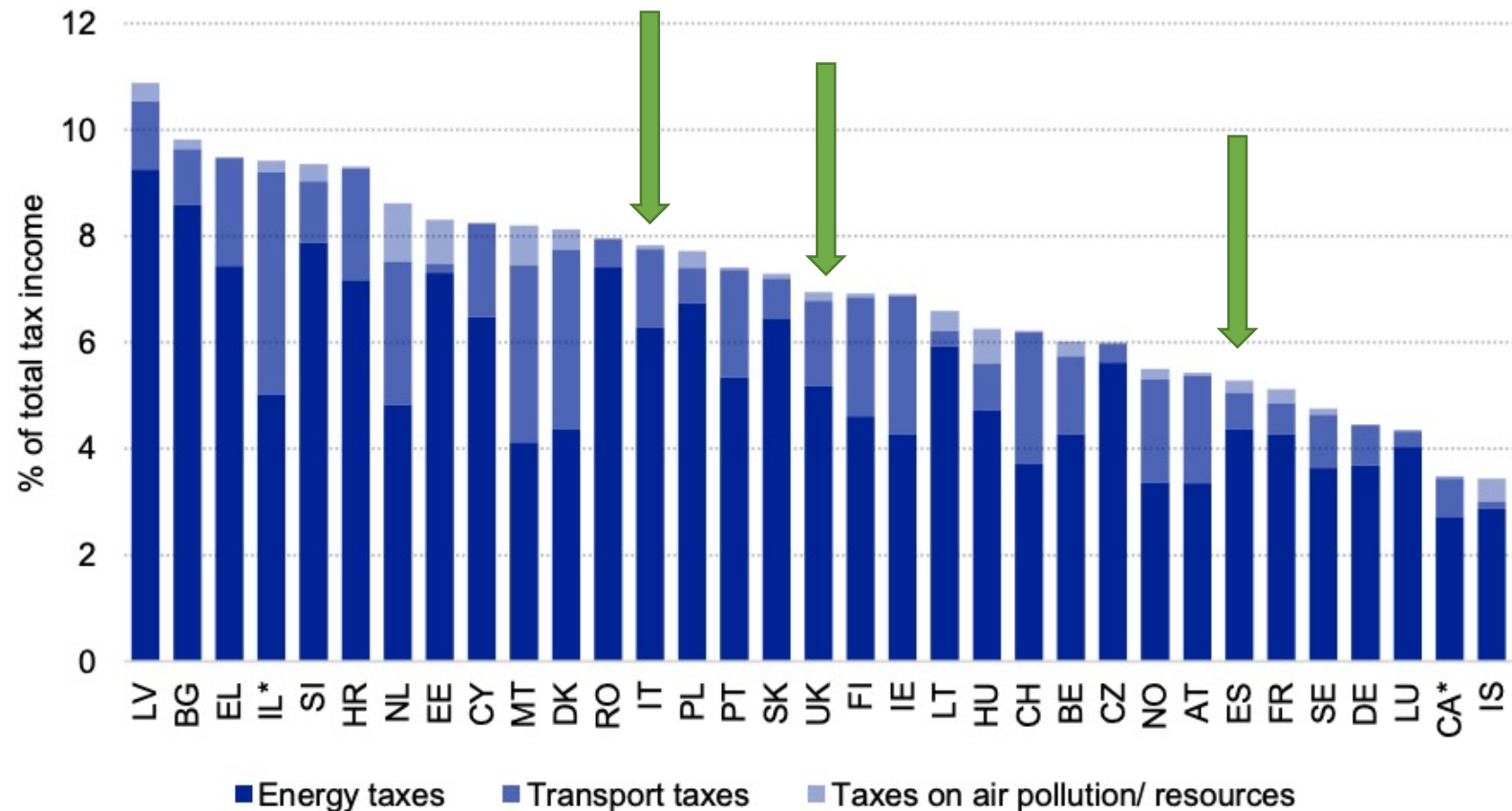


Financial solution: green taxes

The fact:

- Green taxes were born in order to correct negative externalities of economic activities
- However, only a tiny part of green taxes are going to finance environmental and climate actions
- Example: in Italy only **1% of all green taxes are used for environmental protection (Ref Ricerche, 2020).**

Figure 2 Environmental tax income as share of overall tax income



*Data from 2018. Data for IL and CA from OECD (2014)

Source: Ecorys based on Eurostat

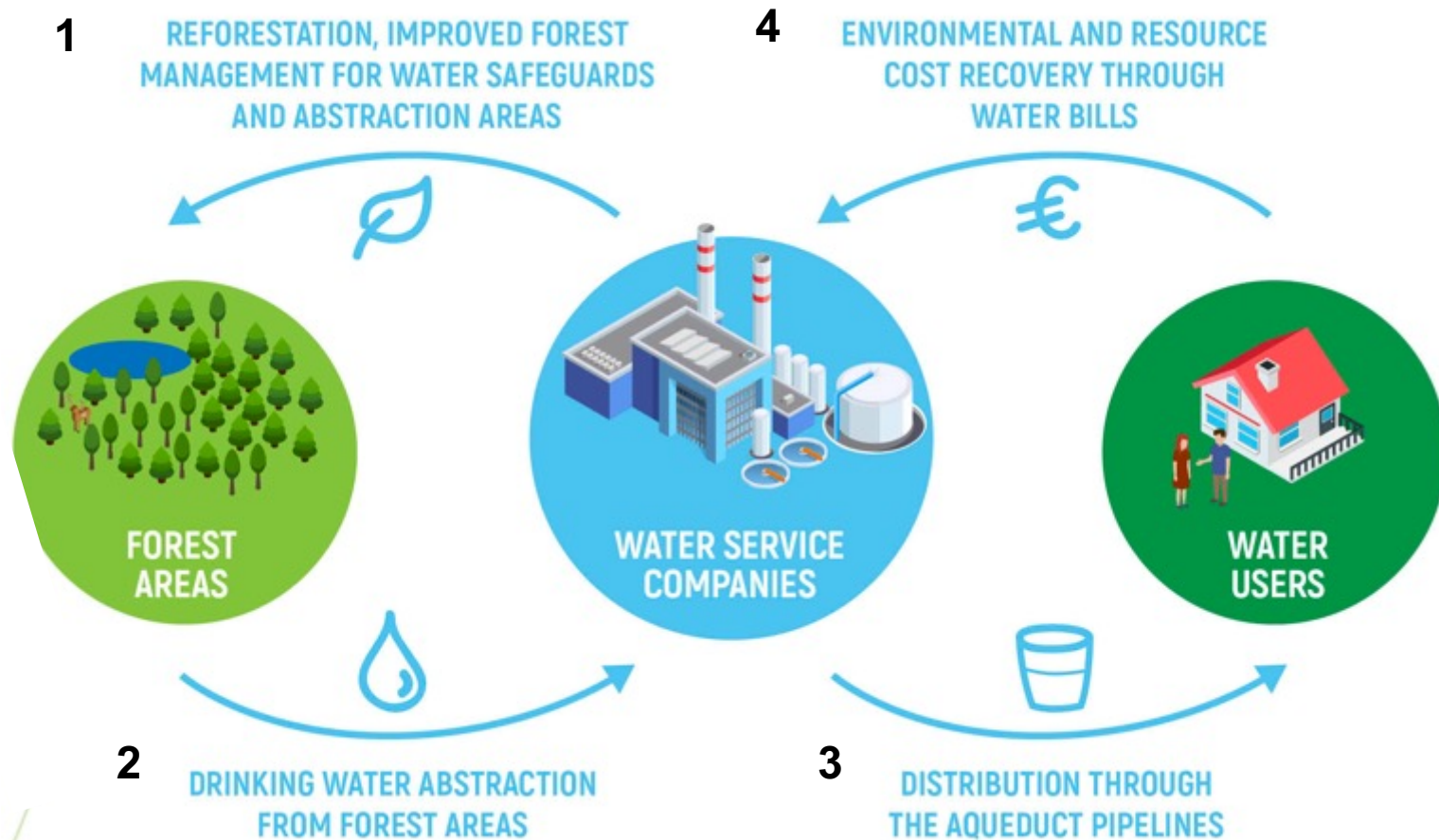
Financial solution: “true” green taxes

How to finance risk resilience: Ensure that sectors that are connected with negative environmental externalities are charged with green taxes, at local, provincial, regional and national level, and:

- **Shift towards ecological taxation:** move taxation from labor to polluting sectors and natural resource consumption
- **Increase circularity of green taxation:** to ensure that the revenues collected through the green taxation are directed to incentivize environmental alternatives and natural resource protection, including climate adaptation
- **Internalization of Environmental and Resource Cost (ERC),** in a way that the price to use a natural resource would be close to its real economic value.

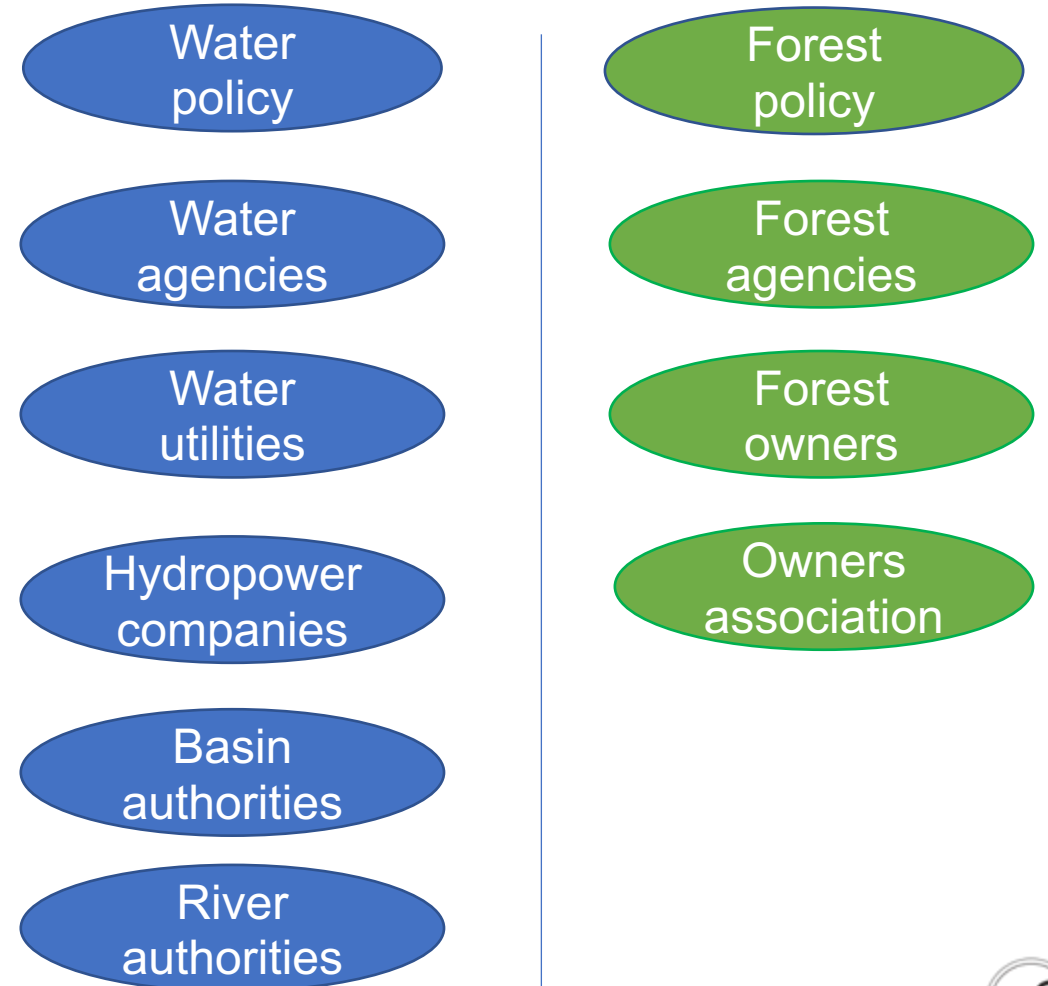
Example: LIFE Brenta 2030 - A forest-water charge PES

- **Art. 9 of Water Directive**
– polluter/user pay principle and inclusion of Environmental and Resource Cost (ERC) in the tariff system
- **National Decree 39/2015** allows the cost recovery for measures related to water conservation and mitigation of environmental impacts through the water bill



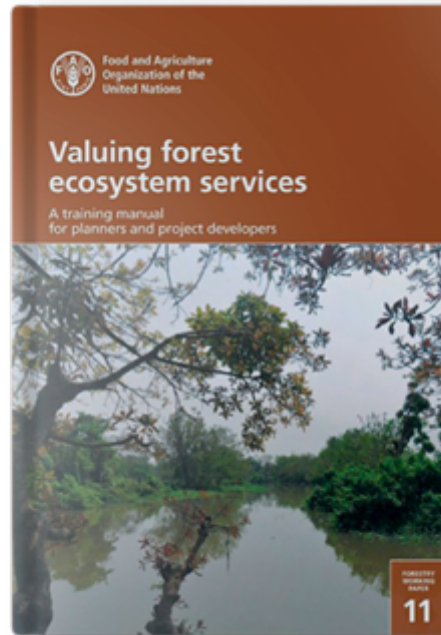
Recommendation: policy link and governance are key factor

- **Link to key policy goals** > Green Deal, Water Directive, Natura 2000, Biodiversity strategy and national norms
- **Alignment/integration** of water/Civil protection and forest/land use institutions and policies
- **Ensuring participation of key actors:** the main obstacle is culture (grey vs green)
- Use PES / Green Taxes as one tool (of a set) not as final aim



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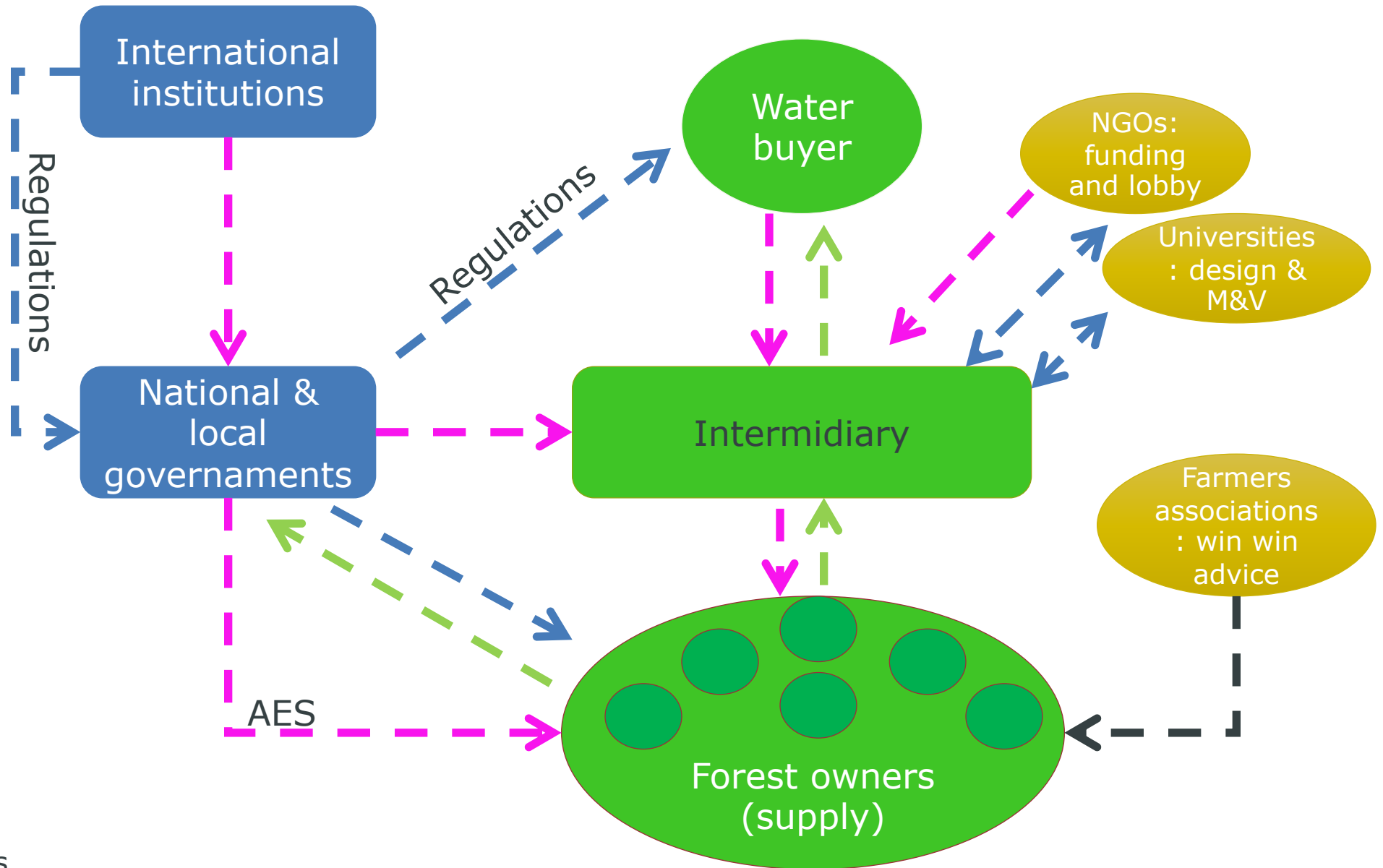
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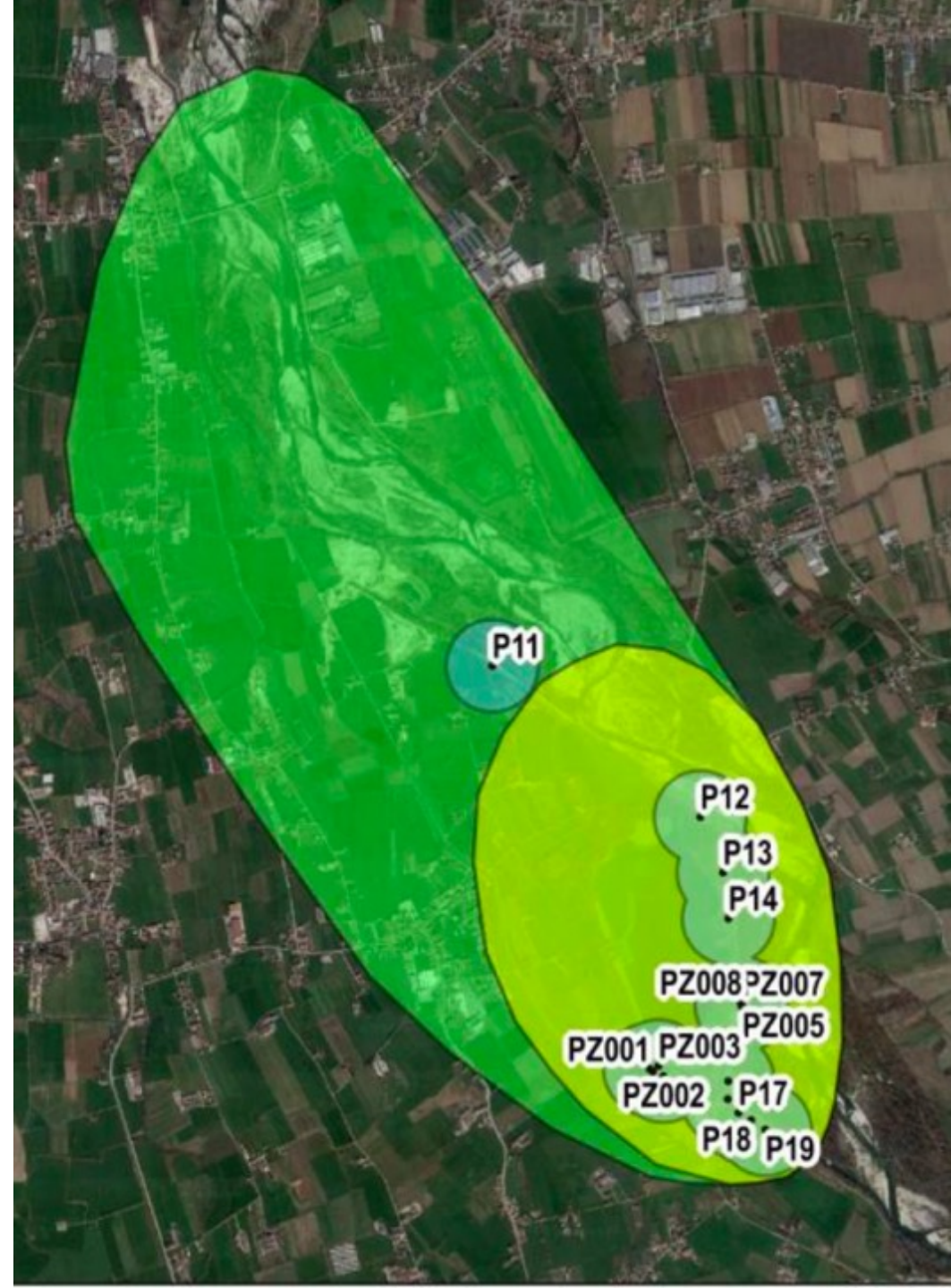
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Example: Multiple benefits partnerships



Recommendation: be science-driven but keep it pragmatic

- Targeting is essential, but starting is even more important
- Often most suitable land is not available
- Start with 1-2 suppliers/farmers (early adopters) and work with followers



Recommendation: ensure co-benefits

- One single ecosystem service is not able to sustain the whole project cost
- Integrated approach with carbon, recreational and biodiversity benefits is needed



Recommendation: delegate monitoring to certification schemes

Successful case studies
have shown the integration
with:

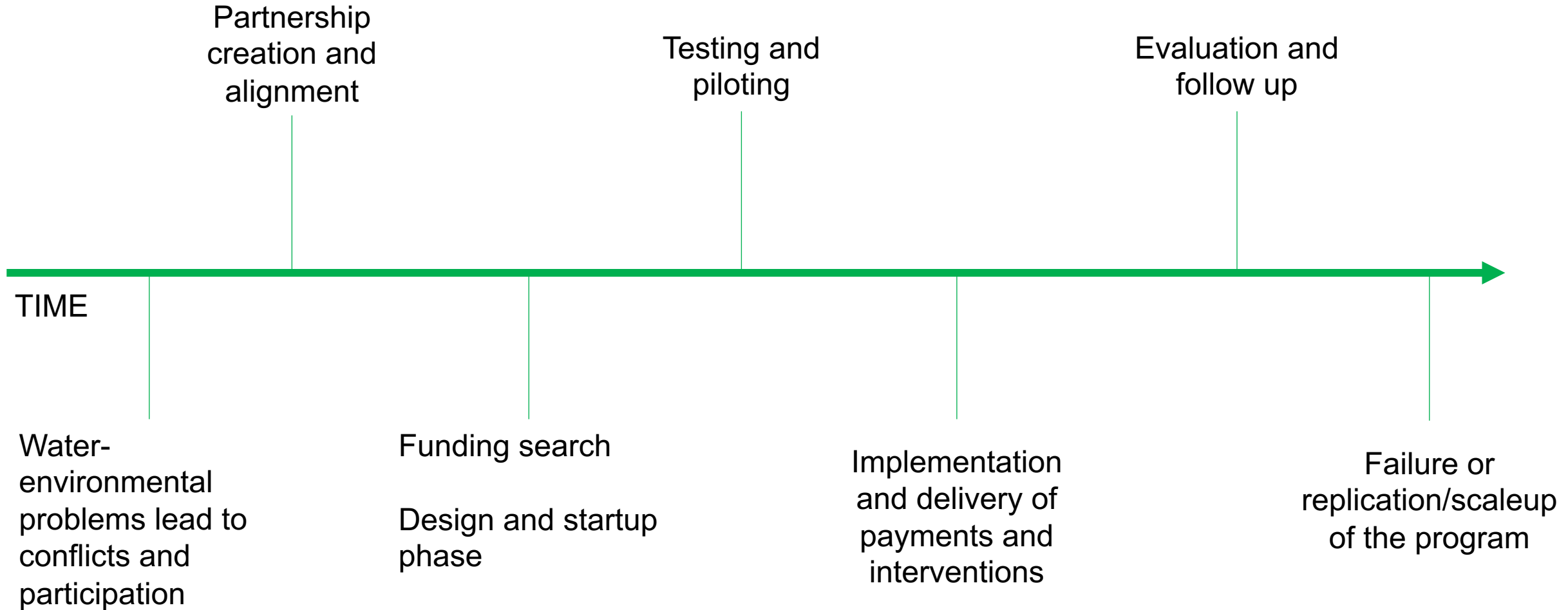
- organic farming;
- FSC forest management certification.



Recommendation: ensure citizen engagement




















The «life» of PWS



PWS drivers

Table 4: User-Driven Watershed Investment Programmes: Buyer Motives by Sector

		Public sector/ Government	For-profit/ Private Sector	Water Utility (Public or Private)
Rank of motive	1.			
	2.			
	3.			

 To mitigate risks to water resources or infrastructure from climate change or natural disasters  To enhance brand value/ demonstrate leadership on water resource challenges  To mitigate risks to water resources or infrastructure from land-use decisions in the basin  To deliver social co-benefits, such as sustainable livelihoods or drinking water access, delivered by project	 To ensure supply chain resilience  To meet compliance with regulations  To address physical risks, such as declining water quality or supply disruptions affecting business model  To avoid or reduce capital costs of drinking water or wastewater services
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